

House Bill 1339 (AS PASSED HOUSE AND SENATE)

By: Representatives Parrish of the 158<sup>th</sup>, Burns of the 159<sup>th</sup>, Hawkins of the 27<sup>th</sup>, Beverly of the 143<sup>rd</sup>, Taylor of the 173<sup>rd</sup>, and others

A BILL TO BE ENTITLED

AN ACT

1 To amend Title 31 of the Official Code of Georgia Annotated, relating to health, so as to  
2 revise provisions relative to certificate of need; to revise definitions; to provide for review  
3 of the state health plan every five years; to eliminate capital expenditure thresholds in certain  
4 circumstances; to revise provisions relating to acceptance and review of applications; to  
5 provide a timeframe for opposing an application; to revise provisions relating to appeals; to  
6 revise exemptions from certificate of need requirements; to provide for a review of the  
7 statutory framework of the certificate of need program; to provide for automatic repeal; to  
8 increase fines for reporting deficiencies; to amend Code Section 48-7-29.20 of the Official  
9 Code of Georgia Annotated, relating to tax credits for contributions to rural hospital  
10 organizations, so as to increase the tax credit limit for contributions by corporate donors; to  
11 increase the aggregate limit for tax credits for contributions to rural hospital organizations;  
12 to provide for preapproval of proportional amounts of contributions under certain  
13 circumstances; to provide for certain timelines; to extend the sunset provision; to amend  
14 Article 7 of Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to  
15 medical assistance generally, so as to provide for the creation of the Comprehensive Health  
16 Coverage Commission; to provide for its members; to provide for its purpose and duties; to  
17 provide for assistance from experts and consultants; to provide for semiannual reports; to  
18 provide for the automatic repeal of the commission; to provide for related matters; to provide

19 for effective dates; to provide for applicability; to repeal conflicting laws; and for other  
20 purposes.

21 BE IT ENACTED BY THE GENERAL ASSEMBLY OF GEORGIA:

22 **SECTION 1.**

23 Title 31 of the Official Code of Georgia Annotated, relating to health, is amended by revising  
24 paragraphs (23) and (33) of Code Section 31-6-2, relating to definitions relative to state  
25 health planning and development, as follows:

26 "(23) 'Joint venture ambulatory surgical center' means a freestanding ambulatory surgical  
27 center that is jointly owned by a hospital in the same county as the center or a hospital in  
28 a contiguous county if there is no hospital in the same county as the center and a single  
29 group of physicians practicing in the center and that provides surgery in a single specialty  
30 as defined by the department. Such ambulatory surgical center shall only be utilized by  
31 physicians who are of the same single specialty, who may include physicians who are not  
32 owners or employees of the single group practice of physicians that own and operate the  
33 center; provided, however, that general surgery, a group practice which includes one or  
34 more physiatrists who perform services that are reasonably related to the surgical  
35 procedures performed in the center, and a group practice in orthopedics which includes  
36 plastic hand surgeons with a certificate of added qualifications in Surgery of the Hand  
37 from the American Board of Plastic and Reconstructive Surgery shall be considered a  
38 single specialty. The ownership interest of the hospital shall be no less than 30 percent  
39 and the collective ownership of the physicians or group of physicians shall be no less than  
40 30 percent. Nothing in this paragraph shall prohibit the owners of the center from  
41 entering into an arrangement with an outside entity for practice management,  
42 administrative services, or both."

43 "(33) 'Single specialty ambulatory surgical center' means an ambulatory surgical center  
44 where surgery is performed in the offices of an individual private physician or single  
45 group practice of private physicians if such surgery is performed in a facility that is  
46 owned; and operated; and utilized by such the individual physician or single group  
47 practice of private physicians or single group of physicians who ~~also~~ are of a single  
48 specialty. Such ambulatory surgical center shall only be utilized by physicians who are  
49 of the same single specialty, who may include physicians who are not owners or  
50 employees of the individual private physician or single group practice of private  
51 physicians that own and operate the center; provided, however, that general surgery, a  
52 group practice which includes one or more physiatrists who perform services that are  
53 reasonably related to the surgical procedures performed in the center, and a group  
54 practice in orthopedics which includes plastic hand surgeons with a certificate of added  
55 qualifications in Surgery of the Hand from the American Board of Plastic and  
56 Reconstructive Surgery shall be considered a single specialty. Nothing in this paragraph  
57 shall prohibit an individual private physician or a single group practice of private  
58 physicians from entering into an arrangement with an outside entity for practice  
59 management, administrative services, or both."

60

## SECTION 2.

61 Said title is further amended in Code Section 31-6-21, relating to Department of Community  
62 Health functions and powers with respect to state health planning and development, by  
63 revising subsection (a) as follows:

64 "(a) The Department of Community Health, established under Chapter 2 of this title, is  
65 authorized to administer the certificate of need program established under this chapter and,  
66 within the appropriations made available to the department by the General Assembly of  
67 Georgia and consistently with the laws of the State of Georgia, a state health plan adopted  
68 by the board. The department shall review and update the state health plan at least every

69 five years beginning no later than January 1, 2025, to ensure the plan meets the evolving  
70 needs of the state. The department shall provide, by rule, for procedures to administer its  
71 functions until otherwise provided by the board."

72 **SECTION 3.**

73 Said title is further amended in Code Section 31-6-40, relating to certificate of need required  
74 for new institutional health services and exemption, by revising subsections (a), (b), and (c)  
75 as follows:

76 "(a) On and after July 1, 2008, any new institutional health service shall be required to  
77 obtain a certificate of need pursuant to this chapter. New institutional health services  
78 include:

79 (1) The construction, development, or other establishment of a new, expanded, or  
80 relocated health care facility, except as otherwise provided in Code Section 31-6-47;

81 ~~(2) Any expenditure by or on behalf of a health care facility in excess of \$10 million~~  
82 ~~which, under generally accepted accounting principles consistently applied, is a capital~~  
83 ~~expenditure, except expenditures for acquisition of an existing health care facility. The~~  
84 ~~dollar amounts specified in this paragraph and in paragraph (14) of Code Section 31-6-2~~  
85 ~~shall be adjusted annually by an amount calculated by multiplying such dollar amounts~~  
86 ~~(as adjusted for the preceding year) by the annual percentage of change in the composite~~  
87 ~~index of construction material prices, or its successor or appropriate replacement index,~~  
88 ~~if any, published by the United States Department of Commerce for the preceding~~  
89 ~~calendar year, commencing on July 1, 2019, and on each anniversary thereafter of~~  
90 ~~publication of the index. The department shall immediately institute rule-making~~  
91 ~~procedures to adopt such adjusted dollar amounts. In calculating the dollar amounts of~~  
92 ~~a proposed project for purposes of this paragraph and paragraph (14) of Code Section~~  
93 ~~31-6-2, the costs of all items subject to review by this chapter and items not subject to~~  
94 ~~review by this chapter associated with and simultaneously developed or proposed with~~

95 ~~the project shall be counted, except for the expenditure or commitment of or incurring an~~  
96 ~~obligation for the expenditure of funds to develop certificate of need applications, studies,~~  
97 ~~reports, schematics, preliminary plans and specifications or working drawings, or to~~  
98 ~~acquire sites; Reserved;~~

99 (3) The purchase or lease by or on behalf of a health care facility or a diagnostic,  
100 treatment, or rehabilitation center of diagnostic or therapeutic equipment, except as  
101 otherwise provided in Code Section 31-6-47;

102 (4) Any increase in the bed capacity of a health care facility except as provided in Code  
103 Section 31-6-47;

104 (5) Clinical health services which are offered in or through a health care facility, which  
105 were not offered on a regular basis in or through such health care facility within the 12  
106 month period prior to the time such services would be offered;

107 (6) Any conversion or upgrading of any general acute care hospital to a specialty hospital  
108 or of a facility such that it is converted from a type of facility not covered by this chapter  
109 to any of the types of health care facilities which are covered by this chapter;

110 (7) Clinical health services which are offered in or through a diagnostic, treatment, or  
111 rehabilitation center which were not offered on a regular basis in or through that center  
112 within the 12 month period prior to the time such services would be offered, but only if  
113 the clinical health services are any of the following:

114 (A) Radiation therapy;

115 (B) Biliary lithotripsy;

116 (C) Surgery in an operating room environment, including, but not limited to,  
117 ambulatory surgery; and

118 (D) Cardiac catheterization; and

119 (8) The conversion of a destination cancer hospital to a general cancer hospital.

120 (b) Any person proposing to develop or offer a new institutional health service or health  
121 care facility shall, before commencing such activity, submit a letter of intent and an

122 application to the department and obtain a certificate of need in the manner provided in this  
123 chapter unless such activity is excluded from the scope of this chapter.

124 (c)(1) Any person who had a valid exemption granted or approved by the former Health  
125 Planning Agency or the department prior to July 1, 2008, shall not be required to obtain  
126 a certificate of need in order to continue to offer those previously offered services.

127 (2) Any facility offering ambulatory surgery pursuant to the exclusion designated on  
128 June 30, 2008, as division (14)(G)(iii) of Code Section 31-6-2; any diagnostic, treatment,  
129 or rehabilitation center offering diagnostic imaging or other imaging services in operation  
130 and exempt prior to July 1, 2008; or any facility operating pursuant to a letter of  
131 nonreviewability and offering diagnostic imaging services prior to July 1, 2008, shall:

132 (A) Provide annual reports in the same manner and in accordance with Code Section  
133 31-6-70; and

134 (B)(i) Provide care to Medicaid beneficiaries and, if the facility provides medical care  
135 and treatment to children, to PeachCare for Kids beneficiaries and provide  
136 uncompensated indigent and charity care in an amount equal to or greater than 2  
137 percent of its adjusted gross revenue, and on and after January 1, 2026, in an amount  
138 equal to or greater than the minimum amount established by the department which  
139 shall be reviewed by the department every 12 months; or

140 (ii) If the facility is not a participant in Medicaid or the PeachCare for Kids Program,  
141 provide uncompensated care for Medicaid beneficiaries and, if the facility provides  
142 medical care and treatment to children, for PeachCare for Kids beneficiaries,  
143 uncompensated indigent and charity care, or both in an amount equal to or greater  
144 than 4 percent of its adjusted gross revenue, and on and after January 1, 2026, in an  
145 amount equal to or greater than the minimum amount established by the department  
146 which shall be reviewed by the department every 12 months, if it:

147 (I) Makes a capital expenditure associated with the construction, development,  
148 expansion, or other establishment of a clinical health service or the acquisition or

149 replacement of diagnostic or therapeutic equipment with a value in excess of  
150 \$800,000.00 over a two-year period;

151 (II) Builds a new operating room; or

152 (III) Chooses to relocate in accordance with Code Section 31-6-47.

153 Noncompliance with any condition of this paragraph shall result in a monetary penalty  
154 in the amount of the difference between the services which the center is required to  
155 provide and the amount actually provided and may be subject to revocation of its  
156 exemption status by the department for repeated failure to pay any fees or moneys due  
157 to the department or for repeated failure to produce data as required by Code Section  
158 31-6-70 after notice to the exemption holder and a fair hearing pursuant to Chapter 13 of  
159 Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount specified in this  
160 paragraph shall be adjusted annually by an amount calculated by multiplying such dollar  
161 amount (as adjusted for the preceding year) by the annual percentage of change in the  
162 consumer price index, or its successor or appropriate replacement index, if any, published  
163 by the United States Department of Labor for the preceding calendar year, commencing  
164 on July 1, 2009. In calculating the dollar amounts of a proposed project for the purposes  
165 of this paragraph, the costs of all items subject to review by this chapter and items not  
166 subject to review by this chapter associated with and simultaneously developed or  
167 proposed with the project shall be counted, except for the expenditure or commitment of  
168 or incurring an obligation for the expenditure of funds to develop certificate of need  
169 applications, studies, reports, schematics, preliminary plans and specifications or working  
170 drawings, or to acquire sites. Subparagraph (B) of this paragraph shall not apply to  
171 facilities offering ophthalmic ambulatory surgery pursuant to the exclusion designated  
172 on June 30, 2008, as division (14)(G)(iii) of Code Section 31-6-2 that are owned by  
173 physicians in the practice of ophthalmology."

174

#### **SECTION 4.**

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175 Said title is further amended by revising Code Section 31-6-43, relating to acceptance or  
176 rejection of application for certificate, as follows:

177 "31-6-43.

178 (a) At least ~~30~~ 25 days prior to submitting an application for a certificate of need for  
179 clinical health services, a person shall submit a letter of intent to the department. The  
180 department shall provide by rule a process for submitting letters of intent and a mechanism  
181 by which applications may be filed to compete with and be reviewed comparatively with  
182 proposals described in submitted letters of intent.

183 (b) Each application for a certificate of need shall be ~~reviewed~~ received by the department,  
184 ~~and within ten working days after the date of its receipt a determination shall be made as~~  
185 ~~to whether the application complies with the rules governing the preparation and~~  
186 ~~submission of applications. If the application complies with the rules governing the~~  
187 ~~preparation and submission of applications, and~~ the department shall declare the  
188 application complete for review, shall accept and date the application, and shall notify the  
189 applicant of the timetable for its review. The department shall also notify a newspaper of  
190 general circulation in the county in which the project shall be developed that the  
191 application has been deemed complete. The department shall also notify the appropriate  
192 regional commission and the chief elected official of the county and municipal  
193 governments, if any, in whose boundaries the proposed project will be located that the  
194 application is complete for review. If the application does not comply with the rules  
195 governing the preparation and submission of applications, the department shall notify the  
196 applicant in writing and provide a list of all deficiencies. The applicant shall be afforded  
197 an opportunity to correct such deficiencies, and upon such correction, the application shall  
198 then be declared complete for review within ten days of the correction of such deficiencies,  
199 and notice given to a newspaper of general circulation in the county in which the project  
200 shall be developed that the application has been so declared. The department shall also  
201 notify the appropriate regional commission and the chief elected official of the county and

202 municipal governments, if any, in whose boundaries the proposed project will be located  
203 that the application is complete for review or when in the determination of the department  
204 a significant amendment is filed.

205 (c) The department shall specify by rule the time within which an applicant may amend  
206 its application. The department may request an applicant to make amendments. The  
207 department decision shall be made on an application as amended, if at all, by the applicant.

208 (d)(1) There shall be a time limit of 120 days for review of a project, beginning on the  
209 day the department ~~declares the application complete for review or in the case of~~  
210 ~~applications joined for comparative review, beginning on the day the department declares~~  
211 ~~the final application complete~~ receives the application. The department may adopt rules  
212 for determining when it is not practicable to complete a review in 120 days and may  
213 extend the review period upon written notice to the applicant but only for an extended  
214 period of not longer than an additional 30 days. The department shall adopt rules  
215 governing the submission of additional information by the applicant and for opposing an  
216 application; provided, however, that such rules shall provide that any party permitted to  
217 oppose an application shall submit a notice of opposition no later than 30 days of receipt  
218 by the department of such application.

219 (2) No party may oppose an application for a certificate of need for a proposed project  
220 unless:

221 (A) Such party offers substantially similar services as proposed within a 35 mile radius  
222 of the proposed project or has a service area that overlaps the applicant's proposed  
223 service area; or

224 (B) Such party has submitted a competing application in the same batching cycle and  
225 is proposing to establish the same type of facility proposed or offers substantially  
226 similar services as proposed and has a service area that overlaps the applicant's  
227 proposed service area.

228 (e) To allow the opportunity for comparative review of applications, the department may  
229 provide by rule for applications for a certificate of need to be submitted on a timetable or  
230 batching cycle basis no less often than two times per calendar year for each clinical health  
231 service. Applications for services, facilities, or expenditures for which there is no specified  
232 batching cycle may be filed at any time.

233 (f) The department may order the joinder of an application which is determined to be  
234 complete by the department for comparative review with one or more subsequently filed  
235 applications declared complete for review during the same batching cycle when:

236 (1) The first and subsequent applications involve similar clinical health service projects  
237 in the same service area or overlapping service areas; and

238 (2) The subsequent applications are filed and are declared complete for review within 30  
239 days of the date the first application was declared complete for review.

240 Following joinder of the first application with subsequent applications, none of the  
241 subsequent applications so joined may be considered as a first application for the purposes  
242 of future joinder. The department shall notify the applicant to whose application a joinder  
243 is ordered and all other applicants previously joined to such application of the fact of each  
244 joinder pursuant to this subsection. In the event one or more applications have been joined  
245 pursuant to this subsection, the time limits for department action for all of the applicants  
246 shall run from the latest date that any one of the joined applications was declared complete  
247 for review. In the event of the consideration of one or more applications joined pursuant  
248 to this subsection, the department may award no certificate of need or one or more  
249 certificates of need to the application or applications, if any, which are consistent with the  
250 considerations contained in Code Section 31-6-42, the department's applicable rules, and  
251 the award of which will best satisfy the purposes of this chapter.

252 (g) The department shall review the application and all written information submitted by  
253 the applicant in support of the application and all information submitted in opposition to  
254 the application to determine the extent to which the proposed project is consistent with the

255 applicable considerations stated in Code Section 31-6-42 and in the department's applicable  
256 rules. During the course of the review, the department staff may request additional  
257 information from the applicant as deemed appropriate. Pursuant to rules adopted by the  
258 department, a public hearing on applications covered by those regulations may be held  
259 prior to the date of the department's decision thereon. Such rules shall provide that when  
260 good cause has been shown, a public hearing shall be held by the department. Any  
261 interested person may submit information to the department concerning an application, and  
262 an applicant shall be entitled to notice of and to respond to any such submission.

263 (h) The department shall within 30 days of receipt of the application provide the applicant  
264 an opportunity to meet with the department to discuss ~~the~~ such application and to provide  
265 the applicant an opportunity to submit additional information. Such additional information  
266 shall be submitted within the time limits adopted by the department. The department shall  
267 also provide an opportunity for any party that is permitted to oppose an application  
268 pursuant to paragraph (2) of subsection (d) of this Code section to meet with the  
269 department and to provide additional information to the department. In order for any such  
270 opposing party to have standing to appeal an adverse decision pursuant to Code Section  
271 31-6-44, such party must attend and participate in an opposition meeting.

272 (i) Unless extended by the department for an additional period of up to 30 days pursuant  
273 to subsection (d) of this Code section, the department shall, no later than 120 days after an  
274 application is determined to be complete for review, or, in the event of joined applications,  
275 120 days after the last application is declared complete for review, provide written  
276 notification to an applicant of the department's decision to issue or to deny issuance of a  
277 certificate of need for the proposed project. Such notice shall contain the department's  
278 written findings of fact and decision as to each applicable consideration or rule and a  
279 detailed statement of the reasons and evidentiary support for issuing or denying a certificate  
280 of need for the action proposed by each applicant. The department shall also mail such  
281 notification to the appropriate regional commission and the chief elected official of the

282 county and municipal governments, if any, in whose boundaries the proposed project will  
283 be located. In the event such decision is to issue a certificate of need, the certificate of  
284 need shall be effective on the day of the decision unless the decision is appealed to the  
285 Certificate of Need Appeal Panel in accordance with this chapter. Within seven days of  
286 the decision, the department shall publish notice of its decision to grant or deny an  
287 application in the same manner as it publishes notice of the filing of an application.

288 (j) Should the department fail to provide written notification of the decision within the  
289 time limitations set forth in this Code section, an application shall be deemed to have been  
290 approved as of the one hundred twenty-first day following notice from the department that  
291 an application, or the last of any applications joined pursuant to subsection (f) of this Code  
292 section, is declared 'complete for review.'

293 (k) Notwithstanding other provisions of this article, when the Governor has declared a  
294 state of emergency in a region of the state, existing health care facilities in the affected  
295 region may seek emergency approval from the department ~~to make expenditures in excess~~  
296 ~~of the capital expenditure threshold~~ or to offer services that may otherwise require a  
297 certificate of need. The department shall give special expedited consideration to such  
298 requests and may authorize such requests for good cause. Once the state of emergency has  
299 been lifted, any services offered by an affected health care facility under this subsection  
300 shall cease to be offered until such time as the health care facility that received the  
301 emergency authorization has requested and received a certificate of need. For purposes of  
302 this subsection, the term 'good cause' means that authorization of the request shall directly  
303 resolve a situation posing an immediate threat to the health and safety of the public. The  
304 department shall establish, by rule, procedures whereby requirements for the process of  
305 review and issuance of a certificate of need may be modified and expedited as a result of  
306 emergency situations."

307

## SECTION 5.

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308 Said title is further amended by revising subsections (h), (i), (j), (k), (l), (m), and (n) of Code  
309 Section 31-6-44, relating to the Certificate of Need Appeal Panel, as follows:

310 "(h) After the issuance of a decision by the department pursuant to Code Section 31-6-43,  
311 no party to an appeal hearing, nor any person on behalf of such party, including the  
312 department, shall make any ex parte contact with the appeal panel hearing officer appointed  
313 to conduct the appeal hearing; or any other member of the appeal panel, ~~or the~~  
314 ~~commissioner~~ in regard to a decision under appeal.

315 (i) Within 30 days after the conclusion of the hearing, the hearing officer shall make  
316 written findings of fact and conclusions of law as to each consideration as set forth in Code  
317 Section 31-6-42 and the department's rules, including a detailed statement of the reasons  
318 for the decision of the hearing officer. If any party has alleged that an appeal lacks  
319 substantial justification or was undertaken primarily for the purpose of delay or harassment,  
320 the decision of the hearing officer shall make findings of fact addressing the merits of the  
321 allegation. The hearing officer shall file such decision with the chairperson of the appeal  
322 panel who shall serve such decision upon all parties, and shall transmit the administrative  
323 record to the ~~commissioner~~ department. ~~Any party, including the department, which~~  
324 ~~disputes any finding of fact or conclusion of law rendered by the hearing officer in such~~  
325 ~~hearing officer's decision and which wishes to appeal that decision may appeal to the~~  
326 ~~commissioner and shall file its specific objections with the commissioner or his or her~~  
327 ~~designee within 30 days of the date of the hearing officer's decision pursuant to rules~~  
328 ~~adopted by the department.~~

329 (j) The decision of the appeal panel hearing officer ~~will become~~ shall constitute the final  
330 decision of the department ~~upon the sixty-first day following the date of the decision unless~~  
331 ~~an objection thereto is filed with the commissioner within the time limit established in~~  
332 ~~subsection (i) of this Code section.~~

333 ~~(k)(1) In the event an appeal of the hearing officer's decision is filed, the commissioner~~  
334 ~~may adopt the hearing officer's order as the final order of the department or the~~

335 commissioner may reject or modify the conclusions of law over which the department has  
336 substantive jurisdiction and the interpretation of administrative rules over which it has  
337 substantive jurisdiction. ~~By rejecting or modifying such conclusion of law or~~  
338 ~~interpretation of administrative rule, the department must state with particularity its~~  
339 ~~reasons for rejecting or modifying such conclusion of law or interpretation of~~  
340 ~~administrative rule and must make a finding that its substituted conclusion of law or~~  
341 ~~interpretation of administrative rule is as or more reasonable than that which was rejected~~  
342 ~~or modified. Rejection or modification of conclusions of law may not form the basis for~~  
343 ~~rejection or modification of findings of fact. The commissioner may not reject or modify~~  
344 ~~the findings of fact unless the commissioner first determines from a review of the entire~~  
345 ~~record, and states with particularity in the order, that the findings of fact were not based~~  
346 ~~upon any competent substantial evidence or that the proceedings on which the findings~~  
347 ~~were based did not comply with the essential requirements of law.~~

348 ~~(2) If, before the date set for the commissioner's decision, application is made to the~~  
349 ~~commissioner for leave to present additional evidence and it is shown to the satisfaction~~  
350 ~~of the commissioner that the additional evidence is material and there were good reasons~~  
351 ~~for failure to present it in the proceedings before the hearing officer, the commissioner~~  
352 ~~may order that the additional evidence be taken before the same hearing officer who~~  
353 ~~rendered the initial decision upon conditions determined by the commissioner. The~~  
354 ~~hearing officer may modify the initial decision by reason of the additional evidence and~~  
355 ~~shall file that evidence and any modifications, new findings, or decision with the~~  
356 ~~commissioner. Unless leave is given by the commissioner in accordance with the~~  
357 ~~provisions of this subsection, the appeal panel may not consider new evidence under any~~  
358 ~~circumstances. In all circumstances, the commissioner's decision shall be based upon~~  
359 ~~considerations as set forth in Code Section 31-6-42 and the department's rules.~~

360 ~~(1) If, based upon the findings of fact by the hearing officer, the commissioner determines~~  
361 ~~that the appeal filed by any party of a decision of the department lacks substantial~~

362 ~~justification and was undertaken primarily for the purpose of delay or harassment, the~~  
363 ~~commissioner may enter an award in his or her written order against such party and in~~  
364 ~~favor of the successful party or parties, including the department, of all or any part of their~~  
365 ~~respective reasonable and necessary attorney's fees and expenses of litigation, as the~~  
366 ~~commissioner deems just. Such award may be enforced by any court undertaking judicial~~  
367 ~~review of the final decision. In the absence of any petition for judicial review, then such~~  
368 ~~award shall be enforced, upon due application, by any court having personal jurisdiction~~  
369 ~~over the party against whom such an award is made.~~

370 ~~(m) Unless the hearing officer's decision becomes the department's final decision by~~  
371 ~~operation of law as provided in subsection (j) of this Code section, the decision of the~~  
372 ~~commissioner shall become the department's final decision by operation of law. Such final~~  
373 ~~decision shall be the final department decision for purposes of Chapter 13 of Title 50, the~~  
374 ~~'Georgia Administrative Procedure Act.' The appeals process provided by this Code~~  
375 ~~section shall be the administrative remedy only for decisions made by the department~~  
376 ~~pursuant to Code Section 31-6-43 which involve the approval or denial of applications for~~  
377 ~~certificates of need.~~

378 ~~(n) A party responding to an appeal to the commissioner may be entitled to reasonable~~  
379 ~~attorney's fees and costs of such appeal if it is determined that the appeal lacked substantial~~  
380 ~~justification and was undertaken primarily for the purpose of delay or harassment;~~  
381 ~~provided, however, that the department shall not be required to pay attorney's fees or costs.~~  
382 ~~This subsection shall not apply to the portion of attorney's fees accrued on behalf of a party~~  
383 ~~responding to or bringing a challenge to the department's authority to enact a rule or~~  
384 ~~regulation or the department's jurisdiction or another challenge that could not have been~~  
385 ~~decided in the administrative proceeding, nor shall it apply to costs accrued when the only~~  
386 ~~argument raised by the appealing party is one described in this subsection."~~

387

## SECTION 6.

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388 Said title is further amended by revising subsection (a) of Code Section 31-6-44.1, relating  
389 to judicial review, as follows:

390 "(a) Any party to the initial administrative appeal hearing conducted by the appointed  
391 appeal panel hearing officer, excluding the department, may seek judicial review of the  
392 final decision in accordance with the method set forth in Chapter 13 of Title 50, the  
393 'Georgia Administrative Procedure Act,' except as otherwise modified by this Code section;  
394 provided, however, that in conducting such review, the court may reverse or modify the  
395 final decision only if substantial rights of the appellant have been prejudiced because the  
396 procedures followed by the department; or the hearing officer; ~~or the commissioner~~ or the  
397 administrative findings, inferences, and conclusions contained in the final decision are:

- 398 (1) In violation of constitutional or statutory provisions;  
399 (2) In excess of the statutory authority of the department;  
400 (3) Made upon unlawful procedures;  
401 (4) Affected by other error of law;  
402 (5) Not supported by substantial evidence, which shall mean that the record does not  
403 contain such relevant evidence as a reasonable mind might accept as adequate to support  
404 such findings, inferences, conclusions, or decisions, which such evidentiary standard shall  
405 be in excess of the 'any evidence' standard contained in other statutory provisions; or  
406 (6) Arbitrary or capricious or characterized by abuse of discretion or clearly unwarranted  
407 exercise of discretion."

408 **SECTION 7.**

409 Said title is further amended by revising Code Section 31-6-47, relating to exemptions from  
410 certificate of need requirements, as follows:

411 "31-6-47.

412 (a) Notwithstanding the other provisions of this chapter, this chapter shall not apply to:

- 413 (1) Infirmaries operated by educational institutions for the sole and exclusive benefit of  
414 students, faculty members, officers, or employees thereof;
- 415 (2) Infirmaries or facilities operated by businesses for the sole and exclusive benefit of  
416 officers or employees thereof, provided that such infirmaries or facilities make no  
417 provision for overnight stay by persons receiving their services;
- 418 (3) Institutions operated exclusively by the federal government or by any of its agencies;
- 419 (4) Offices of private physicians or dentists whether for individual or group practice,  
420 except as otherwise provided in paragraph (3) or (7) of subsection (a) of Code  
421 Section 31-6-40;
- 422 (5) Religious, nonmedical health care institutions as defined in 42 U.S.C.  
423 Section 1395x(ss)(1), listed and certified by a national accrediting organization;
- 424 (6) Site acquisitions for health care facilities or preparation or development costs for  
425 such sites prior to the decision to file a certificate of need application;
- 426 (7) Expenditures related to adequate preparation and development of an application for  
427 a certificate of need;
- 428 (8) The commitment of funds conditioned upon the obtaining of a certificate of need;
- 429 (9) Expenditures for the restructuring or acquisition of existing health care facilities by  
430 stock or asset purchase, merger, consolidation, or other lawful means;
- 431 (9.1) The purchase of a closing hospital or of a hospital that has been closed for no more  
432 than ~~12~~ 24 months by a hospital in a contiguous county to repurpose the facility as a  
433 micro-hospital;
- 434 (10) ~~Expenditures of less than \$870,000.00 for any minor or major repair or replacement~~  
435 ~~of~~ The acquisition, replacement, or repair of diagnostic, therapeutic, or other imaging  
436 equipment by a any existing health care facility that is not owned by a group practice of  
437 physicians or a hospital and that provides diagnostic imaging services so long as it does  
438 not result in the offering of any new clinical health services if such facility received a

439 ~~letter of nonreviewability from the department prior to July 1, 2008. This paragraph shall~~  
440 ~~not apply to such facilities in rural counties;~~

441 ~~(10.1) Except as provided in paragraph (10) of this subsection, An expenditure for the~~  
442 ~~minor or major repair of a health care facility or a facility that is exempt from the~~  
443 ~~requirements of this chapter, parts thereof, or services provided or equipment used~~  
444 ~~therein; or the replacement of equipment, including but not limited to CT scanners,~~  
445 ~~magnetic resonance imaging, positron emission tomography (PET), and positron~~  
446 ~~emission tomography/computed tomography previously approved for a certificate of~~  
447 ~~need;~~

448 (11) Capital expenditures otherwise covered by this chapter required solely to eliminate  
449 or prevent safety hazards as defined by federal, state, or local fire, building,  
450 environmental, occupational health, or life safety codes or regulations, to comply with  
451 licensing requirements of the department, or to comply with accreditation standards of  
452 a nationally recognized health care accreditation body;

453 (12) Cost overruns whose percentage of the cost of a project is equal to or less than the  
454 cumulative annual rate of increase in the composite construction index, published by the  
455 United States Bureau of the Census of the Department of Commerce, calculated from the  
456 date of approval of the project;

457 (13) Transfers from one health care facility to another such facility of major medical  
458 equipment previously approved under or exempted from certificate of need review,  
459 except where such transfer results in the institution of a new clinical health service for  
460 which a certificate of need is required in the facility acquiring such equipment, provided  
461 that such transfers are recorded at net book value of the medical equipment as recorded  
462 on the books of the transferring facility;

463 (14) New institutional health services provided by or on behalf of health maintenance  
464 organizations or related health care facilities in circumstances defined by the department  
465 pursuant to federal law;

466 (15) Increases in the bed capacity of a hospital up to ten beds or ~~10~~ 20 percent of  
467 capacity, whichever is greater, in any consecutive ~~two-year~~ three-year period, in a  
468 hospital that has maintained an overall occupancy rate greater than ~~75~~ 60 percent for the  
469 previous 12 month period;

470 (16) Expenditures for nonclinical projects, including parking lots, parking decks, and  
471 other parking facilities; computer systems, software, and other information technology;  
472 medical office buildings; administrative office space; conference rooms; education  
473 facilities; lobbies; common spaces; clinical staff lounges and sleep areas; waiting rooms;  
474 bathrooms; cafeterias; hallways; engineering facilities; mechanical systems; roofs;  
475 grounds; signage; family meeting or lounge areas; other nonclinical physical plant  
476 renovations or upgrades that do not result in new or expanded clinical health services, and  
477 state mental health facilities;

478 (17) Life plan communities, provided that the skilled nursing component of the facility  
479 is for the exclusive use of residents of the life plan community and that a written  
480 exemption is obtained from the department; provided, however, that new sheltered  
481 nursing home beds may be used on a limited basis by persons who are not residents of  
482 the life plan community for a period up to five years after the date of issuance of the  
483 initial nursing home license, but such beds shall not be eligible for Medicaid  
484 reimbursement. For the first year, the life plan community sheltered nursing facility may  
485 utilize not more than 50 percent of its licensed beds for patients who are not residents of  
486 the life plan community. In the second year of operation, the life plan community shall  
487 allow not more than 40 percent of its licensed beds for new patients who are not residents  
488 of the life plan community. In the third year of operation, the life plan community shall  
489 allow not more than 30 percent of its licensed beds for new patients who are not residents  
490 of the life plan community. In the fourth year of operation, the life plan community shall  
491 allow not more than 20 percent of its licensed beds for new patients who are not residents  
492 of the life plan community. In the fifth year of operation, the life plan community shall

493 allow not more than 10 percent of its licensed beds for new patients who are not residents  
494 of the life plan community. At no time during the first five years shall the life plan  
495 community sheltered nursing facility occupy more than 50 percent of its licensed beds  
496 with patients who are not residents under contract with the life plan community. At the  
497 end of the five-year period, the life plan community sheltered nursing facility shall be  
498 utilized exclusively by residents of the life plan community, and at no time shall a  
499 resident of a life plan community be denied access to the sheltered nursing facility. At  
500 no time shall any existing patient be forced to leave the life plan community to comply  
501 with this paragraph. The department is authorized to promulgate rules and regulations  
502 regarding the use and definition of the term 'sheltered nursing facility' in a manner  
503 consistent with this Code section. Agreements to provide continuing care include  
504 agreements to provide care for any duration, including agreements that are terminable by  
505 either party;

506 (18) Any single specialty ambulatory surgical center that:

507 (A)(i) Has capital expenditures associated with the construction, development, or  
508 other establishment of the clinical health service which do not exceed \$2.5 million;  
509 or

510 (ii) Is the only single specialty ambulatory surgical center in the county owned by the  
511 group practice and has two or fewer operating rooms; provided, however, that a center  
512 exempt pursuant to this division shall be required to obtain a certificate of need in  
513 order to add any additional operating rooms;

514 (B) Has a hospital affiliation agreement with a hospital within a reasonable distance  
515 from the facility or the medical staff at the center has admitting privileges or other  
516 acceptable documented arrangements with such hospital to ensure the necessary backup  
517 for the center for medical complications. The center shall have the capability to transfer  
518 a patient immediately to a hospital within a reasonable distance from the facility with

519 adequate emergency room services. Hospitals shall not unreasonably deny a transfer  
520 agreement or affiliation agreement ~~to~~ with the center;

521 (C)(i) Provides care to Medicaid beneficiaries and, if the facility provides medical  
522 care and treatment to children, to PeachCare for Kids beneficiaries and provides  
523 uncompensated indigent and charity care in an amount equal to or greater than 2  
524 percent of its adjusted gross revenue, and on and after January 1, 2026, in an amount  
525 equal to or greater than the minimum amount established by the department which  
526 shall be reviewed by the department every 12 months; or

527 (ii) If the center is not a participant in Medicaid or the PeachCare for Kids Program,  
528 provides uncompensated care to Medicaid beneficiaries and, if the facility provides  
529 medical care and treatment to children, to PeachCare for Kids beneficiaries,  
530 uncompensated indigent and charity care, or both in an amount equal to or greater  
531 than 4 percent of its adjusted gross revenue, and on and after January 1, 2026, in an  
532 amount equal to or greater than the minimum amount established by the department  
533 which shall be reviewed by the department every 12 months;

534 provided, however, that single specialty ambulatory surgical centers owned by  
535 physicians in the practice of ophthalmology shall not be required to comply with this  
536 subparagraph; and

537 (D) Provides annual reports in the same manner and in accordance with Code  
538 Section 31-6-70.

539 Noncompliance with any condition of this paragraph shall result in a monetary penalty  
540 in the amount of the difference between the services which the center is required to  
541 provide and the amount actually provided and may be subject to revocation of its  
542 exemption status by the department for repeated failure to pay any fines or moneys due  
543 to the department or for repeated failure to produce data as required by Code Section  
544 31-6-70 after notice to the exemption holder and a fair hearing pursuant to Chapter 13 of  
545 Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount specified in this

546 paragraph shall be adjusted annually by an amount calculated by multiplying such dollar  
547 amount (as adjusted for the preceding year) by the annual percentage of change in the  
548 composite index of construction material prices, or its successor or appropriate  
549 replacement index, if any, published by the United States Department of Commerce for  
550 the preceding calendar year, commencing on July 1, 2009, and on each anniversary  
551 thereafter of publication of the index. The department shall immediately institute  
552 rule-making procedures to adopt such adjusted dollar amounts. In calculating the dollar  
553 amounts of a proposed project for purposes of this paragraph, the costs of all items  
554 subject to review by this chapter and items not subject to review by this chapter  
555 associated with and simultaneously developed or proposed with the project shall be  
556 counted, except for the expenditure or commitment of or incurring an obligation for the  
557 expenditure of funds to develop certificate of need applications, studies, reports,  
558 schematics, preliminary plans and specifications or working drawings, or to acquire sites;  
559 (19) Any joint venture ambulatory surgical center that:

560 (A) Has capital expenditures associated with the construction, development, or other  
561 establishment of the clinical health service which do not exceed \$5 million;

562 (B)(i) Provides care to Medicaid beneficiaries and, if the facility provides medical  
563 care and treatment to children, to PeachCare for Kids beneficiaries and provides  
564 uncompensated indigent and charity care in an amount equal to or greater than 2  
565 percent of its adjusted gross revenue, and on and after January 1, 2026, in an amount  
566 equal to or greater than the minimum amount established by the department which  
567 shall be reviewed by the department every 12 months; or

568 (ii) If the center is not a participant in Medicaid or the PeachCare for Kids Program,  
569 provides uncompensated care to Medicaid beneficiaries and, if the facility provides  
570 medical care and treatment to children, to PeachCare for Kids beneficiaries,  
571 uncompensated indigent and charity care, or both in an amount equal to or greater  
572 than 4 percent of its adjusted gross revenue, and on and after January 1, 2026, in an

573 amount equal to or greater than the minimum amount established by the department  
574 which shall be reviewed by the department every 12 months; and

575 (C) Provides annual reports in the same manner and in accordance with Code Section  
576 31-6-70.

577 Noncompliance with any condition of this paragraph shall result in a monetary penalty  
578 in the amount of the difference between the services which the center is required to  
579 provide and the amount actually provided and may be subject to revocation of its  
580 exemption status by the department for repeated failure to pay any fines or moneys due  
581 to the department or for repeated failure to produce data as required by Code  
582 Section 31-6-70 after notice to the exemption holder and a fair hearing pursuant to  
583 Chapter 13 of Title 50, the 'Georgia Administrative Procedure Act.' The dollar amount  
584 specified in this paragraph shall be adjusted annually by an amount calculated by  
585 multiplying such dollar amount (as adjusted for the preceding year) by the annual  
586 percentage of change in the composite index of construction material prices, or its  
587 successor or appropriate replacement index, if any, published by the United States  
588 Department of Commerce for the preceding calendar year, commencing on July 1, 2009,  
589 and on each anniversary thereafter of publication of the index. The department shall  
590 immediately institute rule-making procedures to adopt such adjusted dollar amounts. In  
591 calculating the dollar amounts of a proposed project for purposes of this paragraph, the  
592 costs of all items subject to review by this chapter and items not subject to review by this  
593 chapter associated with and simultaneously developed or proposed with the project shall  
594 be counted, except for the expenditure or commitment of or incurring an obligation for  
595 the expenditure of funds to develop certificate of need applications, studies, reports,  
596 schematics, preliminary plans and specifications or working drawings, or to acquire sites;

597 (20) Expansion of services by an imaging center based on a population needs  
598 methodology taking into consideration whether the population residing in the area served

599 by the imaging center has a need for expanded services, as determined by the department  
600 in accordance with its rules and regulations, if such imaging center:

- 601 (A) Was in existence and operational in this state on January 1, 2008;
- 602 (B) Is owned by a hospital or by a physician or a group of physicians comprising at  
603 least 80 percent ownership who are currently board certified in radiology;
- 604 (C) Provides three or more diagnostic and other imaging services;
- 605 (D) Accepts all patients regardless of ability to pay; and
- 606 (E) Provides uncompensated indigent and charity care in an amount equal to or greater  
607 than the amount of such care provided by the geographically closest general acute care  
608 hospital; provided, however, that this paragraph shall not apply to an imaging center in  
609 a rural county;
- 610 (21) Diagnostic cardiac catheterization in a hospital setting on patients 15 years of age  
611 and older;
- 612 (22) Therapeutic cardiac catheterization in hospitals selected by the department prior to  
613 July 1, 2008, to participate in the Atlantic Cardiovascular Patient Outcomes Research  
614 Team (C-PORT) Study and therapeutic cardiac catheterization in hospitals that, as  
615 determined by the department on an annual basis, meet the criteria to participate in the  
616 C-PORT Study but have not been selected for participation; provided, however, that if  
617 the criteria requires a transfer agreement ~~to~~ with another hospital, no hospital shall  
618 unreasonably deny a transfer agreement ~~to~~ with another hospital;
- 619 (23) Infirmaries or facilities operated by, on behalf of, or under contract with the  
620 Department of Corrections or the Department of Juvenile Justice for the sole and  
621 exclusive purpose of providing health care services in a secure environment to prisoners  
622 within a penal institution, penitentiary, prison, detention center, or other secure  
623 correctional institution, including correctional institutions operated by private entities in  
624 this state which house inmates under the Department of Corrections or the Department  
625 of Juvenile Justice;

626 (24) The relocation of any skilled nursing facility, intermediate care facility, or  
627 micro-hospital within the same county, any other health care facility in a rural county  
628 within the same county, and any other health care facility in an urban county within a  
629 ~~three-mile~~ five-mile radius of the existing facility so long as the facility does not propose  
630 to offer any new or expanded clinical health services at the new location;

631 (25) Facilities which are devoted to the provision of treatment and rehabilitative care for  
632 periods continuing for 24 hours or longer for persons who have traumatic brain injury,  
633 as defined in Code Section 37-3-1;

634 (26) Capital expenditures for a project otherwise requiring a certificate of need if those  
635 expenditures are for a project to remodel, renovate, replace, or any combination thereof,  
636 a medical-surgical hospital and:

637 (A) That hospital:

638 (i) Has a bed capacity of not more than 50 beds;

639 (ii) Is located in a county in which no other medical-surgical hospital is located;

640 (iii) Has at any time been designated as a disproportionate share hospital by the  
641 department; and

642 (iv) Has at least 45 percent of its patient revenues derived from medicare, Medicaid,  
643 or any combination thereof, for the immediately preceding three years; and

644 (B) That project:

645 (i) Does not result in any of the following:

646 (I) The offering of any new clinical health services;

647 (II) Any increase in bed capacity;

648 (III) Any redistribution of existing beds among existing clinical health services; or

649 (IV) Any increase in capacity of existing clinical health services;

650 (ii) Has at least 80 percent of its capital expenditures financed by the proceeds of a  
651 special purpose county sales and use tax imposed pursuant to Article 3 of Chapter 8  
652 of Title 48; and

653 (iii) Is located within a ~~three-mile~~ five-mile radius of and within the same county as  
 654 the hospital's existing facility;

655 (27) The renovation, remodeling, refurbishment, or upgrading of a health care facility,  
 656 so long as the project does not result in any of the following:

657 (A) The offering of any new or expanded clinical health services;

658 (B) Any increase in inpatient bed capacity; or

659 (C) Any redistribution of existing beds among existing clinical health services; or

660 ~~(D) A capital expenditure exceeding the threshold contained in paragraph (2) of~~  
 661 ~~subsection (a) of Code Section 31-6-40;~~

662 ~~(28) Other than for equipment used to provide positron emission tomography (PET)~~  
 663 ~~services, the~~ The acquisition of diagnostic, therapeutic, or other imaging equipment with  
 664 a value of ~~\$3 million or less~~, by or on behalf of:

665 (A) A hospital; or

666 (B) An individual private physician or single group practice of physicians exclusively  
 667 for use on patients of such private physician or single group practice of physicians and  
 668 such private physician or member of such single group practice of physicians is  
 669 physically present at the practice location where the diagnostic or other imaging  
 670 equipment is located at least 75 percent of the time that the equipment is in use.;

671 ~~The amount specified in this paragraph shall not include build-out costs, as defined by~~  
 672 ~~the department, but shall include all functionally related equipment, software, and any~~  
 673 ~~warranty and services contract costs for the first five years. The acquisition of one or~~  
 674 ~~more items of functionally related diagnostic or therapeutic equipment shall be~~  
 675 ~~considered as one project. The dollar amount specified in this paragraph and in~~  
 676 ~~paragraph (10) of this subsection shall be adjusted annually by an amount calculated by~~  
 677 ~~multiplying such dollar amounts (as adjusted for the preceding year) by the annual~~  
 678 ~~percentage of change in the consumer price index, or its successor or appropriate~~

679 ~~replacement index, if any, published by the United States Department of Labor for the~~  
680 ~~preceding calendar year, commencing on July 1, 2010; and~~

681 (29) Any capital expenditures ~~A capital expenditure of \$10 million or less~~ by a hospital  
682 at such hospital's primary campus for:

683 (A) The expansion or addition of the following clinical health services: operating  
684 rooms, other than dedicated outpatient operating rooms; medical-surgical services;  
685 gynecology; procedure rooms; intensive care; pharmaceutical services; pediatrics;  
686 cardiac care or other general hospital services; provided, however, that such  
687 expenditure does not include the expansion or addition of inpatient beds or the  
688 conversion of one type of inpatient bed to another type of inpatient bed; or

689 (B) The movement of clinical health services from one location on the hospital's  
690 primary campus to another location on such hospital's primary campus;

691 (30) New or expanded psychiatric or substance abuse inpatient programs or state funded  
692 beds that serve Medicaid and uninsured patients that:

693 (A) Are open 365 days per year, seven days per week, and 24 hours per day;

694 (B) Provide uncompensated indigent and charity care in an amount equal to or greater  
695 than 3 percent of its adjusted gross revenue, and on and after January 1, 2026, in an  
696 amount equal to or greater than the minimum amount established by the department by  
697 rule which shall be at least 3 percent and which shall be reviewed by the department  
698 every 12 months;

699 (C) Participate as providers of medical assistance for Medicaid purposes;

700 (D) Have hospital affiliation agreements with acute care hospitals within a reasonable  
701 distance from the programs or state funded beds or the medical staffs at the programs  
702 or state funded beds have admitting privileges or other acceptable documented  
703 arrangements with such hospitals to ensure the necessary backup for the programs or  
704 state funded beds for medical complications. The programs or state funded beds shall  
705 have the capability to transfer a patient immediately to a hospital within a reasonable

706 distance from the programs or state funded beds with adequate emergency room  
707 services. Acute care hospitals shall not unreasonably deny a transfer agreement or  
708 affiliation agreement with the programs or state funded beds; and

709 (E) Provide annual reports in the same manner and in accordance with Code Section  
710 31-6-70;

711 (31) The offering of new or expanded basic perinatal services by a hospital in a rural  
712 county provided that:

713 (A) Such services are available 365 days per year, seven days per week, and 24 hours  
714 per day;

715 (B) The hospital participates as a provider of medical assistance for Medicaid  
716 purposes;

717 (C) The hospital has a hospital affiliation agreement with an acute care hospital with  
718 at least Level III perinatal services within a reasonable distance from the hospital  
719 providing the perinatal services or the medical staff at the hospital providing the  
720 perinatal services has admitting privileges or other acceptable documented  
721 arrangements with such acute care hospital to ensure the necessary backup for the  
722 hospital providing the perinatal services for medical complications. The hospital  
723 providing the perinatal services shall have the capability to transfer a patient  
724 immediately to the acute care hospital within a reasonable distance from the hospital  
725 providing the perinatal services with adequate emergency room services. Acute care  
726 hospitals shall not unreasonably deny a transfer agreement or affiliation agreement with  
727 the hospital providing the perinatal services. This subparagraph shall not apply if the  
728 hospital providing the basic perinatal services is itself an acute care hospital with at  
729 least Level III perinatal services; and

730 (D) Provides annual reports in the same manner and in accordance with Code Section  
731 31-6-70;

732 (31.1) Any new or expanded building or facility where human births occur on a regular  
733 and ongoing basis and which is classified as a birthing center by the department for  
734 purposes of Chapter 7 of this title, provided that:

735 (A) Services are available 365 days per year, seven days per week, and 24 hours per  
736 day;

737 (B) The birthing center participates as a provider of medical assistance for Medicaid  
738 purposes;

739 (C) The birthing center has a hospital affiliation agreement with an acute care hospital  
740 with at least Level III perinatal services within a reasonable distance from the birthing  
741 center or the medical staff at the birthing center has admitting privileges or other  
742 acceptable documented arrangements with such acute care hospital to ensure the  
743 necessary backup for the birthing center for medical complications. The birthing center  
744 shall have the capability to transfer a patient immediately to the acute care hospital  
745 within a reasonable distance from the birthing center. Acute care hospitals shall not  
746 unreasonably deny a transfer agreement or affiliation agreement with the birthing  
747 center;

748 (D) The birthing center:

749 (i) Provides basic perinatal services, as defined by the department, which shall  
750 include but not be limited to a combination of such services as determined by the  
751 department;

752 (ii) Meets the standards for certification established by the American Association of  
753 Birth Centers, or equivalent or higher standards as determined by the department;

754 (iii) Schedules routine visits and visits with other appropriate providers, as necessary,  
755 and tracks patients to verify that services have been received;

756 (iv) Prior to 20 weeks gestation, certifies that a patient has been deemed to be a low  
757 risk patient, as defined by the department for purposes of this paragraph;

758 (v) Admits and provides services only to patients certified as low risk; and

- 759 (vi) Refers patients to other appropriate providers if, at any point between the 20  
760 weeks gestation certification and antepartum, the birthing center determines that a  
761 patient no longer qualifies as a low risk patient for any reason; and  
762 (E) The birthing center provides annual reports in the same manner and in accordance  
763 with Code Section 31-6-70;
- 764 (32) A new general acute care hospital in a rural county that:
- 765 (A)(i) Attains status as a teaching hospital within 36 months of opening, and  
766 maintains such status thereafter; or
- 767 (ii) Obtains verification as a Level I, II, III, or IV trauma center from the American  
768 College of Surgeons within 36 months of opening, and maintains such verification  
769 thereafter;
- 770 (B) Provides emergency, inpatient, and outpatient psychiatric and behavioral health  
771 services;
- 772 (C) Has an emergency department that is open 365 days per year, seven days per week,  
773 and 24 hours per day;
- 774 (D) Provides uncompensated indigent and charity care in an amount equal to or greater  
775 than 3 percent of its adjusted gross revenue, and on and after January 1, 2026, in an  
776 amount equal to or greater than the minimum amount established by the department by  
777 rule which shall be no less than 3 percent and which shall be reviewed by the  
778 department every 12 months;
- 779 (E) Participates as a provider of medical assistance for Medicaid purposes; and
- 780 (F) Provides annual reports in the same manner and in accordance with Code Section  
781 31-6-70;
- 782 (33) A new acute care hospital where a short-stay general hospital in a rural county has  
783 been closed for more than 12 months and a new replacement hospital has not opened that:
- 784 (A) Is located in the same rural county where the short-stay general hospital was  
785 closed;

786 (B) Has no more than the number of licensed beds that were previously licensed in the  
787 closed hospital;

788 (C) Has an emergency department that is open 365 days per year, seven days per week,  
789 and 24 hours per day;

790 (D) Provides all required clinical health services as generally offered by a short-stay  
791 general hospital to meet licensure requirements; and

792 (E) Provides uncompensated indigent and charity care in an amount equal to or greater  
793 than 3 percent of its adjusted gross revenue, and on and after January 1, 2026, in an  
794 amount equal to or greater than the minimum amount established by the department by  
795 rule which shall be no less than 3 percent and which shall be reviewed by the  
796 department every 12 months.

797 Such new acute care hospital may provide basic perinatal services;

798 (34)(A) A new short-stay general hospital to address the underserved population  
799 previously served by a short-stay general hospital that was closed within the 48 months  
800 preceding the filing of a request for a letter of determination that:

801 (i) Is located within a county with a population of more than 1 million according to  
802 the United States decennial census of 2020 or any future such census;

803 (ii) Is located within five miles of and in the same county as the main campus of a  
804 medical school that is accredited by the Liaison Committee on Medical Education to  
805 confer Doctor of Medicine (M.D.) degrees;

806 (iii) Has in place at the time of filing of a request for a letter of determination a  
807 written agreement to serve as a teaching hospital for students of the medical school  
808 described in division (ii) of this subparagraph;

809 (iv) Has a maximum number of short-stay general hospital beds not greater than 50  
810 percent of the maximum number of short-stay general hospital beds for which the  
811 closed short-stay general hospital had previously been licensed at any time during the  
812 12 months prior to its closure;

813 (v) Has an emergency department that is open 365 days per year, seven days per  
814 week, and 24 hours per day; and

815 (vi) Provides uncompensated indigent and charity care in an amount equal to or  
816 greater than 3 percent of its adjusted gross revenue, and on and after January 1, 2026,  
817 in an amount equal to or greater than the minimum amount established by the  
818 department by rule which shall be no less than 3 percent and which shall be reviewed  
819 by the department every 12 months;

820 (B) An exemption for a new short-stay general hospital under this paragraph shall  
821 include an exemption for all clinical services and equipment generally utilized at an  
822 acute care short-stay general hospital and required for licensure, including, but not  
823 limited to, an emergency department; Level II perinatal/neonatal services, including  
824 labor, delivery, recovery, and Level II neonatal intermediate care services; diagnostic  
825 imaging services; and surgical services; and

826 (C) For a period of ten years following the issuance of its original license, a new  
827 short-stay general hospital approved for an exemption pursuant to this paragraph shall  
828 be entitled to one or more determinations from the department to add additional  
829 short-stay general hospital beds, so long as the total licensed capacity of such hospital  
830 does not exceed the maximum number of short-stay general hospital beds for which the  
831 closed short-stay general hospital had previously been licensed at any time during the  
832 12 months prior to its closure; and

833 (35) Transfer of existing beds from one general acute care hospital's primary campus to  
834 another general acute care hospital's primary campus within the same hospital system  
835 within a 15 mile radius of the original campus, provided that all of the following are  
836 satisfied:

837 (A) Both hospitals involved in the transfer are general acute care hospitals and neither  
838 is a specialty hospital;

839 (B) Both hospitals involved in the transfer are under common ownership or control;

840 (C) The transferring hospital may not, for a period of 12 months after the transfer is  
841 effective, seek to expand the bed type which was transferred; and

842 (D) The transferring hospital is open and operational at the time of transfer and shall  
843 not close within 12 months after the transfer is effective.

844 (b) By rule, the department shall establish a procedure for expediting or waiving reviews  
845 of certain projects, the nonreview of which it deems compatible with the purposes of this  
846 chapter, in addition to expenditures exempted from review by this Code section."

847 **SECTION 8.**

848 Said title is further amended by revising Code Section 31-6-47.1, relating to prior notice and  
849 approval of certain activities, as follows:

850 "31-6-47.1.

851 (a) The department shall require prior notice from a new health care facility for approval  
852 of any activity which is believed to be exempt pursuant to Code Section 31-6-47 or  
853 excluded from the requirements of this chapter under other provisions of this chapter. The  
854 department shall require prior notice and approval of any activity which is believed to be  
855 exempt pursuant to paragraphs (31.1), (32), (33), and (34) of subsection (a) of Code  
856 Section 31-6-47. The department may require prior notice and approval of any activity  
857 which is believed to be exempt pursuant to paragraphs (10), (15), (16), (17), (20), (21),  
858 (23), (25), (26), (27), (28), and (29), (30), and (31) of subsection (a) of Code Section  
859 31-6-47. The department shall establish timeframes, forms, and criteria to request a letter  
860 of determination that an activity is properly exempt or excluded under this chapter prior to  
861 its implementation. The department shall publish notice of all requests for letters of  
862 determination regarding exempt activity and opposition to such request. Persons opposing  
863 a request for approval of an exempt activity shall be entitled to file an objection with the  
864 department and the department shall consider any filed objection when determining  
865 whether an activity is exempt. After the department's decision, an opposing party shall

866 have the right to a fair hearing pursuant to Chapter 13 of Title 50, the 'Georgia  
867 Administrative Procedure Act,' on an adverse decision of the department and judicial  
868 review of a final decision in the same manner and under the same provisions as in Code  
869 Section 31-6-44.1. If no objection to a request for determination is filed within 30 days of  
870 the department's receipt of such request for determination, the department shall have 60  
871 days from the date of the department's receipt of such request to review the request and  
872 issue a letter of determination. The department may adopt rules for deciding when it is not  
873 practicable to provide a determination in 60 days and may extend the review period upon  
874 written notice to the requestor but only for an extended period of no longer than an  
875 additional 30 days.

876 (b) Noncompliance with any condition of paragraph (30), (31), (31.1), or (32) of  
877 subsection (a) of Code Section 31-6-47 shall result in a monetary penalty in the amount of  
878 the difference between the services which the exemption holder is required to provide and  
879 the amount actually provided and shall be subject to revocation of its exemption status by  
880 the department for repeated failure to meet any one or more requirements for the  
881 exemption, for repeated failure to pay any fines or moneys due to the department, or for  
882 repeated failure to produce data as required by Code Section 31-6-70 after notice to the  
883 exemption holder and a fair hearing pursuant to Chapter 13 of Title 50, the 'Georgia  
884 Administrative Procedure Act.'"

885 **SECTION 9.**

886 Said title is further amended in Article 3 of Chapter 6, relating to the Certificate of Need  
887 Program, by adding a new Code section to read as follows:

888 "31-6-51.

889 (a) The department, in conjunction with the Office of Legislative Counsel, shall review the  
890 statutory framework and provisions of this chapter and the certificate of need program  
891 generally and shall make recommendations relating to rewriting, reorganizing, and

892 clarifying the provisions of this chapter. Such review shall also include recommendations  
893 to streamline the statutory procedures required to obtain a certificate of need or a letter of  
894 determination.

895 (b) The department may consult with and obtain input from certificate of need applicants,  
896 certificate of need holders, local government representatives, citizens, or other interested  
897 parties in conducting such review.

898 (c) The department shall submit its recommendations to the General Assembly, which may  
899 include proposed legislation, no later than December 1, 2024.

900 (d) This Code section shall stand repealed on December 31, 2024."

901 **SECTION 10.**

902 Said title is further amended in Code Section 31-6-70, relating to reports to the department  
903 by certain health care facilities an all ambulatory surgical centers and imaging centers and  
904 public availability, by revising subsection (e) as follows:

905 "(e)(1) In the event the department does not receive an annual report from a health care  
906 facility requiring a certificate of need or an ambulatory surgical center or imaging center,  
907 whether or not exempt from obtaining a certificate of need under this chapter, on or  
908 before the date such report was due or receives a timely but incomplete report, the  
909 department shall notify the health care facility or center regarding the deficiencies and  
910 shall be authorized to fine such health care facility or center an amount not to exceed  
911 ~~\$500.00~~ \$2,000.00 per day for every day up to 30 days and ~~\$1,000.00~~ \$5,000.00 per day  
912 for every day over 30 days for every day of such untimely or deficient report.

913 (2) In the event the department does not receive an annual report from a health care  
914 facility within 180 days following the date such report was due or receives a timely but  
915 incomplete report which is not completed within such 180 days, the department shall be  
916 authorized to revoke such health care facility's certificate of need in accordance with  
917 Code Section 31-6-45."

918 **SECTION 11.**

919 Code Section 48-7-29.20 of the Official Code of Georgia Annotated, relating to tax credits  
920 for contributions to rural hospital organizations, is amended by revising subsections (b.1),  
921 (e), and (k) as follows:

922 "(b.1) From January 1 to June 30 each taxable year, an individual taxpayer shall be limited  
923 in its qualified rural hospital organization expenses allowable for credit under this Code  
924 section, and the commissioner shall not approve qualified rural hospital organization  
925 expenses incurred from January 1 to June 30 each taxable year, which exceed the following  
926 limits:

927 (1) In the case of a single individual or a head of household, \$5,000.00;

928 (2) In the case of a married couple filing a joint return, \$10,000.00; or

929 (3) In the case of an individual who is a member of a limited liability company duly  
930 formed under state law, a shareholder of a Subchapter 'S' corporation, or a partner in a  
931 partnership, ~~\$10,000.00~~ \$25,000.00."

932 "(e)(1) In no event shall the aggregate amount of tax credits allowed under this Code  
933 section exceed ~~\$75~~ \$100 million per taxable year.

934 (2)(A) No more than \$4 million of the aggregate limit established by paragraph (1) of  
935 this subsection shall be contributed to any individual rural hospital organization in any  
936 taxable year. From January 1 to June 30 each taxable year, the commissioner shall only  
937 preapprove contributions submitted by individual taxpayers in an amount not to exceed  
938 \$2 million, and from corporate donors in an amount not to exceed \$2 million. From  
939 July 1 to December 31 each taxable year, subject to the aggregate limit in paragraph (1)  
940 of this subsection and the individual rural hospital organization limit in this paragraph,  
941 the commissioner shall approve contributions submitted by individual taxpayers and  
942 corporations or other entities.

943 (B) In the event an individual or corporate donor desires to make a contribution to an  
944 individual rural hospital organization that has received the maximum amount of

945 contributions for that taxable year, the Department of Community Health shall provide  
946 the individual or corporate donor with a list, ranked in order of financial need, as  
947 determined by the Department of Community Health, of rural hospital organizations  
948 still eligible to receive contributions for the taxable year.

949 (C) In the event an individual or corporate donor desires to make a contribution to an  
950 individual rural hospital organization that would cause such rural hospital organization  
951 to exceed its maximum amount of contributions for that year, the commissioner shall  
952 not deny such desired contribution, but shall approve the proportional amount of the  
953 desired contribution up to the rural hospital organization's maximum allowed amount  
954 and any remainder shall be attributed as provided for in subparagraph (D) of this  
955 paragraph.

956 ~~(C)~~(D) In the event that an individual or corporate donor desires to make a contribution  
957 to an unspecified or undesignated rural hospital organization, either directly to the  
958 department or through a third party that participates in soliciting, administering, or  
959 managing donations, such donation shall be attributed to the rural hospital organization  
960 ranked with the highest financial need that has not yet received the maximum amount  
961 of contributions for that taxable year, regardless of whether a third party has a  
962 contractual relationship or agreement with such rural hospital organization.

963 ~~(D)~~(E) Any third party that participates in soliciting, advertising, or managing  
964 donations shall provide the complete list of rural hospital organizations eligible to  
965 receive the tax credit provided pursuant to this Code section including their ranking in  
966 order of financial need as determined by the Department of Community Health  
967 pursuant to Code Section 31-8-9.1, to any potential donor regardless of whether a third  
968 party has a contractual relationship or agreement with such rural hospital organization.

969 (3) For purposes of paragraphs (1) and (2) of this subsection, a rural hospital  
970 organization shall notify a potential donor of the requirements of this Code section.  
971 Before making a contribution to a rural hospital organization, the taxpayer shall

972 electronically notify the department, in a manner specified by the department, of the total  
973 amount of contribution that the taxpayer intends to make to the rural hospital  
974 organization. The commissioner shall preapprove or deny the requested amount or a  
975 portion of such amount, if applicable pursuant to subparagraph (C) of paragraph (2) of  
976 this subsection, within 30 days after receiving the request from the taxpayer and shall  
977 provide written notice to the taxpayer and rural hospital organization of such preapproval  
978 or denial which shall not require any signed release or notarized approval by the taxpayer.  
979 ~~In order to receive a tax credit under this Code section, the taxpayer shall make the~~  
980 ~~contribution to the rural hospital organization within 180 days after receiving notice from~~  
981 ~~the department that the requested amount was preapproved.~~ In order to receive a tax  
982 credit under this Code section, a taxpayer preapproved by the commissioner on or before  
983 September 30 shall make the contribution to the rural hospital organization within 180  
984 days after receiving notice of preapproval from the commissioner, but not later than  
985 October 31. A taxpayer preapproved by the commissioner after September 30 shall make  
986 the contribution to the rural hospital organization on or before December 31. If the  
987 taxpayer does not comply with this paragraph, the commissioner shall not include this  
988 preapproved contribution amount when calculating the limits prescribed in paragraphs  
989 (1) and (2) of this subsection.

990 (4)(A) Preapproval of contributions by the commissioner shall be based solely on the  
991 availability of tax credits subject to the aggregate total limit established under  
992 paragraph (1) of this subsection and the individual rural hospital organization limit  
993 established under paragraph (2) of this subsection.

994 (B) Any taxpayer preapproved by the ~~department~~ commissioner pursuant to this  
995 subsection shall retain their approval in the event the credit percentage in this Code  
996 section is modified for the year in which the taxpayer was preapproved.

997 (C) Upon the rural hospital organization's confirmation of receipt of donations that  
998 have been preapproved by the ~~department~~ commissioner, any taxpayer preapproved by

999 the ~~department~~ commissioner pursuant to subsection (c) of this Code section shall  
 1000 receive the full benefit of the income tax credit established by this Code section even  
 1001 though the rural hospital organization to which the taxpayer made a donation does not  
 1002 properly comply with the reports or filings required by this Code section.

1003 (5) Notwithstanding any laws to the contrary, the department shall not take any adverse  
 1004 action against donors to rural hospital organizations if the commissioner preapproved a  
 1005 donation for a tax credit prior to the date the rural hospital organization is removed from  
 1006 the Department of Community Health list pursuant to Code Section 31-8-9.1, and all such  
 1007 donations shall remain as preapproved tax credits subject only to the donor's compliance  
 1008 with paragraph (3) of this subsection."

1009 "(k) This Code section shall stand automatically repealed and reserved on December 31,  
 1010 ~~2024~~ 2029."

1011 **SECTION 12.**

1012 Article 7 of Chapter 4 of Title 49 of the Official Code of Georgia Annotated, relating to  
 1013 medical assistance generally, is amended by adding a new Code section to read as follows:

1014 "49-4-156.

1015 (a) There is created the Comprehensive Health Coverage Commission. The commission  
 1016 shall be attached to the Department of Community Health for administrative purposes only  
 1017 as provided by Code Section 50-4-3.

1018 (b) The commission shall consist of nine members, who shall be appointed no later than  
 1019 July 1, 2024, as follows:

1020 (1) The chairperson, who shall be a subject matter expert on health policy, and shall not  
 1021 be an employee of the State of Georgia, to be appointed by the Governor;

1022 (2) Three nonlegislative members to be appointed by the Speaker of the House of  
 1023 Representatives;

1024 (3) Three nonlegislative members to be appointed by the President of the Senate;

- 1025 (4) One nonlegislative member to be appointed by the minority leader of the Senate; and  
1026 (5) One nonlegislative member to be appointed by the minority leader of the House of  
1027 Representatives.
- 1028 (c) Members of the commission shall not be registered lobbyists in the State of Georgia.  
1029 (d) Members of the commission shall serve without compensation.
- 1030 (e) The purpose of the commission shall be to advise the Governor, the General Assembly,  
1031 and the Department of Community Health, as the administrator of the state medical  
1032 assistance program, on issues related to access and quality of healthcare for Georgia's  
1033 low-income and uninsured populations. The commission shall be tasked with reviewing  
1034 the following:
- 1035 (1) Opportunities related to reimbursement and funding for Georgia healthcare providers,  
1036 including premium assistance programs;
- 1037 (2) Opportunities related to quality improvement of healthcare for Georgia's low-income  
1038 and uninsured populations; and
- 1039 (3) Opportunities to enhance service delivery and coordination of healthcare among and  
1040 across state agencies.
- 1041 (f) Subject to appropriations, the commission shall contract with experts and consultants  
1042 to produce a semiannual report on its findings for the Governor and the General Assembly.  
1043 The commission shall provide its initial report to the Governor and the General Assembly  
1044 no later than December 1, 2024.
- 1045 (g) The commission shall stand abolished on December 31, 2026, unless extended by the  
1046 General Assembly prior to such date."

1047 **SECTION 13.**

- 1048 (a) Sections 2, 9, 12, 13, and 14 of this Act shall become effective upon approval of the Act  
1049 by the Governor or upon its becoming law without such approval.
- 1050 (b) Sections 1, 3, 4, 5, 6, 7, 8, and 10 of this Act shall become effective on July 1, 2024.

1051 (c) Section 11 of this Act shall become effective on January 1, 2025, and shall be applicable  
1052 to taxable years beginning on or after January 1, 2025.

1053 **SECTION 14.**

1054 All laws and parts of laws in conflict with this Act are repealed.